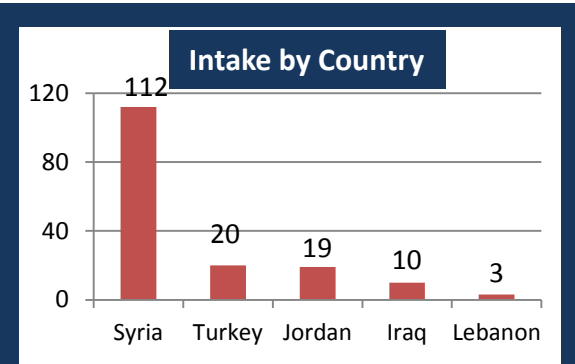


USAID/OIG Investigations Dashboard

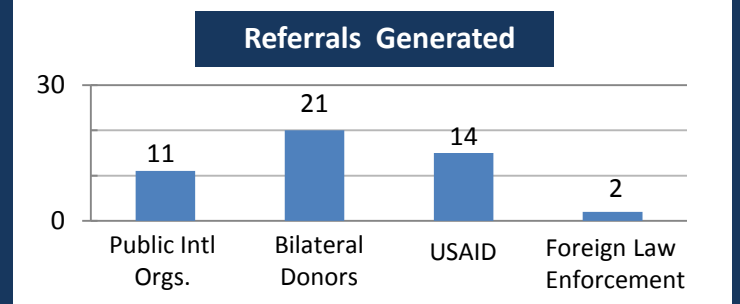
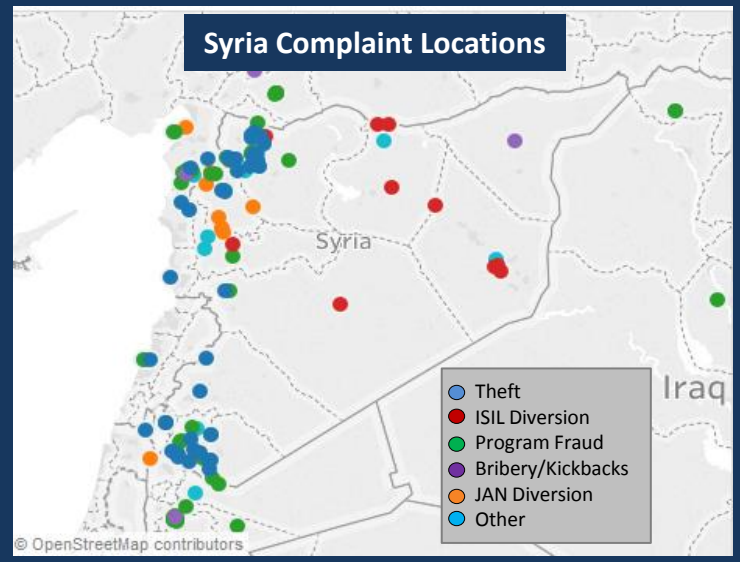
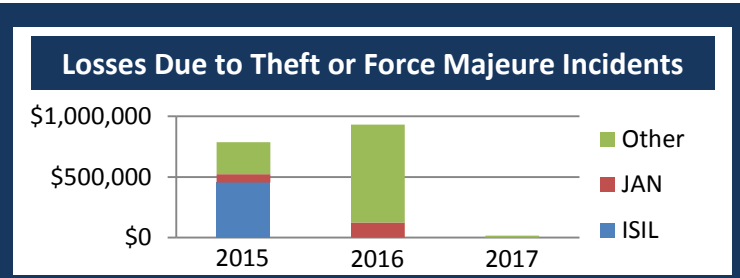
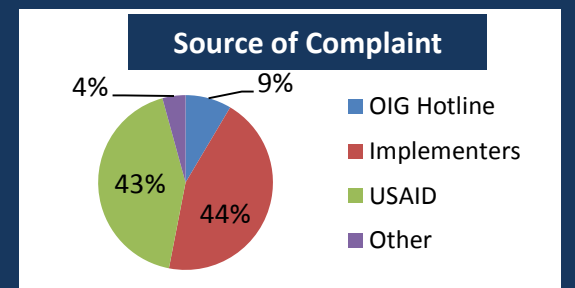
Iraq Syria Complex Crisis

January 2015 – March 2017
Updated March 31, 2017



Allegations

Allegation	Complaints	Open Cases
Fraud	62	27
Theft	48	0
ISIL/JAN Diversions	27	0
Bribery/Kickbacks	7	4
Other	20	0
Total	164	31



Investigative Outcomes

Systemic Changes	15
Procurement Actions	8
Suspensions or Debarments	17
Personnel Actions ^a	19
Savings	\$19,574,379
Arrests	0

Fraud Awareness Briefings

Number of Briefings	49
Number of Attendees	1116

USAID OIG Coordination

Joint Investigations	3
Syria Investigations Working Group Meetings	5
Lead IG Congressional Reports	8

^a Personnel Actions includes employee terminations and resignations

Investigative Narratives

OIG Referral of Sub-Partner Management Issues Results in \$8 Million Reduction in Cross-Border Syria Program

Between October 2015 and September 2016, USAID OIG received six complaints alleging fraud and false claims in several sub-awards of an Office of U.S. Foreign Disaster Assistance (OFDA) sub-awardee for a Syria cross-border program. The allegations included mismanagement in sub-partner-run clinics inside Syria, including theft and mismanagement of salaries paid to clinic staff and signature discrepancies across payment vouchers, timesheets, contracts, and sub-awardee monitoring forms. The sub-awardee visited the clinics and reported that one sub-partner did not monitor all salary disbursements due to lack of capacity and a desire to avoid responsibility for the salary payments. Upon a visit to a second sub-partner, the OFDA sub-awardee found that the sub-partner had “exactly the same” paperwork and salary management problems as the first organization it visited.

OIG referred these findings to OFDA. As a direct result of this referral, OFDA decided to reduce the sub-awardee’s award from \$18 million to \$10 million in February 2017, resulting in a savings of \$8m to the United States Government.

Ongoing Investigation into NGO Fraud Ring Results in Resignation and Debarment

An ongoing OIG investigation into bid rigging, collusion, bribery, and kickbacks between Turkish vendors and procurement staff from four NGOs in southeast Turkey resulted in an NGO employee resignation and one individual debarment in October 2016. The investigation has thus far uncovered evidence of rings of Turkish vendors who colluded with corrupt procurement staff among USAID’s implementers conducting cross-border programs to provide humanitarian assistance to Syrian internally displaced persons.

These are in addition to previous investigative outcomes that include seven employee terminations, one employee suspension, four employee resignations, two individual debarments, thirteen systemic changes by USAID offices effecting award management, program oversight, internal processes, and fraud prevention efforts, and the suspension of \$239 million in program funds amongst the NGOs under investigation.

USAID OIG Workshop Bolsters Fraud Prevention Awareness Among Syria Humanitarian Assistance Stakeholders

In February 2017, USAID OIG hosted a Fraud Prevention and Awareness Workshop in Amman, Jordan that educated implementing partners and donors on the common fraud schemes that investigators have uncovered in Syria-related humanitarian programs. Workshop sessions ranged from fraud indicators and preventive measure for humanitarian aid programs. Over 150 individuals from more than 30 bilateral and multilateral donors, local and international NGOs, USAID and State implementing partners and sub-partners attended and exchanged ideas. Feedback from the workshop was very positive and OIG/I hopes to partner with other bilateral and multilateral donors to host similar workshops in the future.

Third In-Person Syria Investigation Working Group Meeting Held in Amman, Jordan

Following the OIG-hosted fraud awareness workshop, USAID OIG attended the third in-person meeting of Syria Investigations Working Group (SIWG) in Amman, Jordan where representatives from oversight entities of bilateral donors and UN agencies exchanged information on OIG's investigations into fraud and abuse in Syrian cross-border programs. The working group began with remarks by USAID Inspector General Ann Calvaresi-Barr and the World Food Programme Inspector General and included case briefings by USAID OIG, Irish Aid, and the United Nations Development Program.

Second In-Person Syria Investigations Working Group Meeting Held in New York

In August 2016, USAID OIG organized an in-person meeting of the SWIG, co-hosted by the United Nations Population Fund and the United Nations Development Programme in New York City. The meeting was attended by representatives from the oversight bodies of other bilateral donors and public international organizations (PIOs). The Working Group was greeted by remarks from the USAID OIG Deputy Inspector General and included case briefings from two USAID OIG special agents.

USAID OIG Inspector General Provides Congressional Testimony

On July 14, 2016, Inspector General Ann Calvaresi-Barr testified before the House Foreign Affairs Committee's Subcommittee on the Middle East and North Africa alongside Thomas Melito, Director for International Affairs and Trade at the Government Accountability Office. The topic of the testimony was OIG's investigative work related to USAID's humanitarian assistance in Syria. Mrs. Calvaresi Barr discussed, among other things, the fact that OIG investigations have raised concerns about USAID implementers' fraud tracking and reporting practices, USAID's oversight of the implementers, and implementer logistics, quality control, and monitoring procedures.

Investigation of Collusion and Bribery in Turkey

In April 2016, OIG staff travelled to Turkey to advance an ongoing investigation of fraud schemes perpetrated by nongovernmental organization (NGO) procurement staff and vendors in southeast Turkey. As a result of findings uncovered during this trip, USAID partially suspended one Office of Foreign Disaster Assistance and one Food for Peace cross border program at an implementing partner in Turkey. Also as a result of the investigation, USAID implementing partners terminated 7 employees and received one resignation this quarter. These individuals were responsible for logistics, procurements, and program administration. In total, eleven personnel actions have been taken as a result of this investigation. Lastly, USAID also debarred one implementer employee as a result of findings related by OIG. In May 2016, OIG released a press statement to address international press reports concerning the entities involved in OIG's ongoing investigation. This press statement confirmed, among other things, that OIG identified corrupt practices involving a number of USAID-funded programs in Turkey.

Twelve Turkish Companies and Individuals Suspended and Three Implementer Staff Members Terminated

In January 2016, as a result of an OIG investigation, five companies operating in Turkey and seven of the companies' owners and operators were suspended from receiving U.S. Government awards. These companies and individuals were found to have violated federal or state antitrust statutes by having colluded with each other in order to win an award to provide supplies to displaced persons under two USAID-funded programs, International Rescue Committee's (IRC's) Mua'ada: Emergency Aid for Conflict-Affected Syrians program and International Medical Corps' (IMC's) Health, NFI, WASH, and Protection Programming for Conflict-Affected Populations program. In January 2016, IRC terminated two staff members from its Turkey office, who had accepted money from vendors in exchange for steering contracts to them. In March 2016, IMC terminated one staff member from its Turkey office.

USAID Cooperative Agreement Reduced by \$10.5 Million Due to Detected Fraud in Syria Cross-Border Program

In March 2015, OIG received allegations of fraud and mismanagement against an Office of U.S. Foreign Disaster Assistance (OFDA) subawardee. OIG found that the subawardee had not distributed aid products in southern Syria in accordance with the subaward, but instead had another organization do the distribution. Despite the fact that the subawardee did not incur the planned expenses for the warehouse, transportation, or distribution, it billed OFDA for the full cost of the project. In July 2015, as the result of OIG investigative findings, OFDA reduced its overall planned funding by \$10.5 million to the prime implementer. The investigation into the prime implementer's management of the subawardee is ongoing.

Investigation Leads to Partial Termination of a USAID-Funded Syria Cross Border Program and a Savings of \$968,319

An ongoing OIG investigation revealed systemic weaknesses on the part of an implementer in the procurement, storage, handling, transportation, and distribution of pharmaceuticals and medical supplies purchased for use in Syria. As part of the investigation, OIG personnel physically inspected materials on hand in several warehouses operated by the implementer, reviewed associated documentation, and interviewed key personnel. OIG shared its findings regarding these issues as well as procurement irregularities identified in the course of the ongoing investigation with USAID, which conducted a concurrent inspection of the warehouses and materials in question. In March 2016, USAID partially terminated the implementer's award for failing to comply with terms and conditions. As a result of the partial termination, the implementer canceled a planned and approved procurement of additional pharmaceuticals valued at \$968,319.

OIG Investigations in Turkey and Jordan Result in Suspensions at OFDA Projects

Two ongoing OIG investigations revealed possible product substitution, bribery and procurement fraud in USAID-funded non-food item (NFI) procurements conducted for the Syria cross-border program. One case currently involves multiple Office of Foreign Disaster Assistance (OFDA) funded projects in Turkey and the other includes one OFDA funded project in Jordan. As a result of preliminary investigative data OIG shared with USAID in December 2015, USAID suspended certain program activities carried out by the impacted implementing partners. USAID OIG also referred twenty-four entities to the USAID Suspension and Debarment Office for potential administrative action.

Syria Investigations Working Group

In October 2015, USAID OIG founded the Syria Investigations Working Group (SIWG). The group consists of representatives within the investigative oversight bodies of the USAID OIG, the Department of State OIG, public international organizations (PIOs), and bilateral donors. The group shares investigative leads, coordinates oversight activities, and identifies trends in the region. OIG hosted the group's two teleconferences and, in February 2016, hosted an in-person meeting at the U.S. Mission to the United Nations in Geneva. Attendees included representatives of the oversight or investigative elements of USAID OIG and the Department of State OIG as well as several PIOs and bilateral donors.

USAID OIG Fraud Prevention and Compliance Handbook

USAID OIG conducted an analytical initiative by evaluating programmatic, geospatial and criminal trends in USAID humanitarian programs responding to the Iraq Syria crisis. OIG undertook this initiative using complaint data, Geospatial Information System (GIS) software, implementing partner interviews, and investigative findings. From the analysis to date, OIG identified high risk behavior and best practices used by USAID partners responding to the humanitarian crisis in Syria and Iraq. USAID OIG conveyed these findings in a Fraud Prevention and Compliance Handbook for the USAID Disaster Assistance Response Team and implementing partners. OIG recently distributed the handbook during a February 2016 visit to USAID partners in Jordan.

OIG's Engagement and Advice Leads to \$106,000 in Savings and the Suspension of Two Turkish Entities

OIG distributed a questionnaire to all OFDA and FFP implementing partners in Turkey and Iraq. OIG distributed the questionnaire to collect information from implementing partners possibly affected by collusion, product substitution, and bribery schemes identified during an ongoing investigation into vendors in Turkey. As a result of this questionnaire, a USAID implementing partner carried out additional oversight of its procurement activities and of a vendor, which was listed in the questionnaire. The implementing partner identified discrepancies in food baskets purchased for distribution in Syria and determined that the vendor fraudulently profited approximately \$106,000 by manipulating the contents of more than 55,000 food baskets. Because of the difficult operating environment within Syria, USAID OIG assumed an advisory role during the implementer's internal review. In March 2016, the implementer committed to not charging USAID for this amount and determined it would no longer work with the vendor. In addition, in March 2016, USAID suspended the vendor and its owner.

OIG Investigation of Food Assistance Program in Syria Results in Systemic Changes

In 2015, OIG received numerous allegations that community representatives in southern Syria were selling flour provided by a USAID-funded program that had been intended for beneficiary consumption. In response to the allegations, the USAID implementer temporarily suspended flour shipments and implemented additional monitoring requirements. Subsequently, OIG met with USAID, the implementer, and subcontracted staff to discuss a plan forward. As a result, they all agreed to suspend flour distributions until the program was restructured by limiting flour distributions to bakeries.