



OFFICE OF INSPECTOR GENERAL U.S. Agency for International Development

MEMORANDUM

DATE: June 17, 2025

TO: USAID/Uganda, Mission Director, Daniele Nyirandutiye

FROM: USAID OIG Africa Regional Office, Audit Director, Ryan Werner /s/

SUBJECT: Financial Audit of USAID Resources Managed by Joint Clinical Research Center in Uganda Under Cooperative Agreement 72061720CA00013, October 1, 2023, to September 30, 2024 (Report No. 4-617-25-112-R)

This memorandum transmits the final audit report on USAID resources managed by Joint Clinical Research Center (JCRC) in Uganda under Local Partner Health Services - Kigezi and Lango activity. JCRC contracted with the independent audit firm Kisaka & Company, Kampala, Uganda to conduct the audit. The audit firm stated that it performed its audit in accordance with U.S. Generally Accepted Government Auditing Standards (GAGAS) issued by the Comptroller General of the U.S. Government Accountability Office, International Standards on Auditing (ISA) issued by the International Auditing and Assurance Standards Board (IAASB), in conjunction with GAGAS and the USAID Financial Audit Guide for Foreign Organizations. However, it did not have an external peer review or a continuing professional education program that fully satisfy the standards' requirements. The audit firm is responsible for the enclosed report and the conclusions expressed in it. We do not express an opinion on JCRC's schedule of expenditures of USAID awards; the effectiveness of its internal control; or its compliance with the award, laws, and regulations.¹

The audit objectives were to (1) express an opinion on whether the schedule of expenditures of USAID awards for the period audited, was presented fairly, in all material respects; (2) evaluate JCRC's internal controls; (3) determine whether JCRC complied with award terms and applicable laws and regulations; (4) review the indirect cost rate, or determine that the review of the indirect cost rate was not applicable; and (5) review the implementation status of the prior period recommendations.

To answer the audit objectives, Kisaka & Company (1) audited the schedule of expenditures of USAID awards including the budgeted amounts by category and major items and the revenues received from USAID for the period covered by the audit and the costs reported by JCRC as

¹ We reviewed the audit firm's report for conformity with professional reporting standards. Our desk reviews are typically performed to identify any items needing clarification or issues requiring management attention. Desk reviews are limited to review of the audit report itself and excludes review of the auditor's supporting working papers; they are not designed to enable us to directly evaluate the quality of the audit performed.

incurred from October 1, 2023, to September 30, 2024; (2) evaluated the control environment, the adequacy of the accounting systems, and control procedures that pertain to JCRC's ability to report financial data consistent with the assertions embodied in each account of the schedule of expenditures of USAID awards; (3) identified the award terms and pertinent laws and regulations and determined which of those, if not observed, could have a direct and material effect on the schedule of expenditures of USAID awards; (4) determined that the review of the indirect cost rate was not applicable; and (5) reviewed the implementation status of the prior period recommendations. JCRC reported expenditures of \$11,461,759 in USAID funds during the audited period.

The audit firm concluded the schedule of expenditures of USAID awards presented fairly, in all material respects, program revenues and costs incurred under the award for the period audited. The auditors identified \$399 in ineligible questioned cost; three material weaknesses in internal control; and three instances of material noncompliance (one related to questioned costs). Since the questioned costs did not meet the OIG's established threshold of \$25,000 for making a recommendation, we are not making a recommendation for the questioned costs and the specifically related noncompliance finding. Nevertheless, we suggest that USAID/Uganda determine the allowability of the \$399 in questioned costs and recover any amount determined to be unallowable. The audit firm also issued a management letter.

To address the issues identified in the report, we recommend that USAID/Uganda:

Recommendation 1. Verify that Joint Clinical Research Center corrects the three material weaknesses in internal control detailed on pages 33 to 37 of the audit report.

Recommendation 2. Verify that Joint Clinical Research Center corrects the two instances of material noncompliance detailed on pages 41 to 43 of the audit report.

We ask that you provide your written notification of actions planned or taken to reach management decision.

OIG does not routinely distribute independent public accounting reports beyond the immediate addressees because a high percentage of these reports contain information restricted from release under the Trade Secrets Act, 18 U.S.C. 1905 and Freedom of Information Act Exemption Four, 5 U.S.C. 552(b)(4) ("commercial or financial information obtained from a person that is privileged or confidential"). In addition, USAID OIG has determined that this transmittal memo and the enclosed report are not subject to notification and reporting requirements under Section 5274 of the National Defense Authorization Act.²

² The James M. Inhofe National Defense Authorization Act for Fiscal Year 2023 Pub. L. No. 117-263, § 5274. Please direct related inquiries to oinotice_ndaa5274@usaid.gov.